

## Message Text

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ACTION EA-14

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SUBJ: NIXON- TANAKA SUMMIT BACKGROUND PAPER - X: SCIENCE  
AND TECHNOLOGY ISSUES

REF:( A) TOKYO 7750; ( B) STATE 120670; ( C) STATE 119531; ( D)  
TOKYO 7983; ( E) TOKYO 12148 NOV 10, 1972

SUMMARY: EMBASSY BELIEVES ( A) THAT PROSPECTS FOR SUCCESS IN  
CURRENT INTENSIVE GOJ MEETINGS TO OVERCOME INTERNAL DIFFERENCES  
ON ENVIRONMENTAL AGREEMENT ( PARA 2 BELOW) ARE REASONABLY GOOD  
AND  
THAT TEXT OF AGREEMENT ACCEPTABLE TO BOTH COUNTRIES CAN BE  
ACHIEVED IN TIME FOR SUMMIT; ( B) THAT STATEMENT ON SPACE COOPE-  
RATION ( PARA 3 BELOW) SHOULD BE INCLUDED SUMMIT COMMUNIQUE AND  
( C) THAT IT NOT RPT NOT LIKELY THAT GOJ WILL AGREE TO US PROPOSAL  
FOR BLUE RIBBON REVIEW COMMISSION IN TIME FOR SUMMIT ( PARA 3 BELOW).  
END SUMMARY.

1. SIGNATURE OF AN AGREEMENT FOR COOPERATION ON ENVIRONMENTAL  
PROTECTION. ( SEE REF C FOR BACKGROUND).

LAST YEAR VARIOUS OBSTACLES, INCLUDING GOJ INTERNAL BUREAUCRATIC  
AND FACTIONAL RIVALRIES OVER WHICH AGENCY WOULD ASSUME BROAD  
COORDINATING RESPONSIBILITY IN THE ENVIRONMENTAL PROTECTION  
FIELD, PREVENTED THE CONCLUSION AND SIGNATURE OF AN AGREEMENT ON  
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ENVIRONMENTAL COOPERATION AT KUILIMA. ALTHOUGH SAME BUREAUCRATIC STRIFE STILL IMPEDING CONSENSUS APPROVAL, THERE IS REASONABLE LIKELIHOOD THAT THIS PROBLEM CAN BE SURMOUNTED AND THAT THE CURRENT DRAFT AGREEMENT WILL BE READIED FOR SIGNATURE BY THE END OF JULY. SIGNING THE AGREEMENT AT THE SUMMIT COULD DRAMATIZE THE INCREASED IMPORTANCE BOTH OUR GOVERNMENTS ATTACH TO COOPERATION ON ENVIRON-  
MENTAL PROTECTION, PROVIDE A MORE COMPREHENSIVE OFFICIAL FRAME-  
WORK FOR IMPLEMENTING PRESENT AD HOC COOPERATIVE PROGRAMS AND  
DEVELOPING EXPANDED COLLABORATION IN THE FUTURE, AND REAFFIRM THE  
INTENTION OF BOTH COUNTRIES TO FOLLOW OECD GUIDELINES TO PREVENT  
ENVIRONMENTAL MEASURES FROM BEING USED AS NON- TARIFF BARRIERS TO  
TRADE.

2. SPACE COOPERATION. EMBASSY BELIEVES SUMMIT COMMUNIQUE SHOULD REAFFIRM OUR INTENT JOINTLY TO PROMOTE COOPERATION IN PEACEFUL APPLICATIONS IN SPACE, INCLUDING US WILLINGNESS TO LAUNCH THE JAPANESE METEOROLOGICAL SATELLITE IN 1976. THIS WOULD ENABLE JAPAN TO FULFILL ITS COMMITMENT TO THE GLOBAL ATMOSPHERIC RESEARCH PROGRAM ( GARP) SPONSORED BY THE WMO AND INTERNATIONAL COUNCIL OF SCIENTIFIC UNIONS. ALTHOUGH THE GOJ HAS NOT OFFICIALLY REQUESTED US LAUNCH ASSISTANCE, EXTENSIVE JAPANESE PREPARATION FOR THIS PROSPECT VIRTUALLY ASSURES THAT SUCH A REQUEST WILL BE FORTHCOMING. THE JAPANESE LAUNCH VEHICLE UNDER DEVELOPMENT IS NOT SUFFICIENTLY POWERFUL TO PLACE SUCH A LARGE SATELLITE IN GEO-  
STATIONARY ORBIT; MORE POWERFUL JAPANESE LAUNCHERS ARE ONLY IN THE PLANNING STAGE AND ARE NOT EXPECTED TO BE READY FOR USE UNTIL THE EARLY 1980' S. TO REALIZE MAXIMUM VALUE TO ALL NATIONS PARTICIPATING IN GARP, THE METSAT SHOULD BE LAUNCHED IN 1976. PRESIDENT NIXON' S LAUNCH ASSISTANCE POLICY FOR FOREIGN SATELLITES, ANNOUNCED IN OCTOBER 1972 OFFERS THE OBVIOUS SOLUTION FOR TIMELY LAUNCH OF THE JAPANESE METSAT, AND A SUMMIT ANNOUNCEMENT WOULD GIVE  
THE POLICY HIGH WORLD VISIBILITY.

3. REVIEW OF CURRENT SCIENTIFIC AND TECHNOLOGICAL RELATIONSHIPS. EMBOFFS DISCUSSION ( BASED ON REF B) 26 JUNE WITH FONMINOFFS REGARDING US INITIATIVE ON THIS SUBJECT DISCLOSED HIGHLY NEGATIVE ATTITUDE ON PART OF GOJ. AFTER DISCUSSIONS WITH FONMINOFFS WHEN THIS SUBJECT INTRODUCED LATE LAST YEAR ( SEE REF E) EMBOFFS WERE CONFIDENT NO SERIOUS OBSTACLES STOOD IN THE WAY. BUT FONMINOFFS NOW REPORT THAT GOJ MINISTRIES AND AGENCIES INVOLVED IN US/ JAPAN S& T PROGRAMS UNIFORMLY HAVE EXPRESSED NEGATIVE REACTION TOWARD  
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IDEA OF REVIEW COMMISSION. ALTHOUGH PROMISING TO WORK HARDER AT ACHIEVING FAVORABLE CONSENSUS WITHIN PERTINENT BUREAUCRACY OVER NEXT FEW DAYS, FONMINOFFS BELIEVE ODDS FOR FAVORABLE REPLY NOW

VERY SLIM. REASONS FOR NEGATIVE REACTION BOIL DOWN FACT THAT NO  
GOJ AGENCY IS WILLING TO PERMIT AN EXTERNAL COMMISSION TO REVIEW  
THEIR OPERATIONS. IN- HOUSE REVIEWS, IN EMBASSY' S VIEW, WOULD  
VITIATE ENTIRE IDEA. POST WILL INFORM DEPARTMENT ON SIGNIFICANT  
DEVELOPMENTS.  
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